

BUDGET SCOREKEEPING REPORT

Mr. President, I rise to submit to the Senate the budget scorekeeping report for December 2019. This is my second scorekeeping report since I filed the deemed budget resolution for fiscal year 2020 on September 9, 2019, as required by the Bipartisan Budget Act of 2019 (BBA19). The report compares current-law levels of spending and revenues with the amounts agreed to in BBA19. In the Senate, this information is used to determine whether budgetary points of order lie against pending legislation. The Republican staff of the Budget Committee and the Congressional Budget Office (CBO) prepared this report pursuant to section 308(b) of the Congressional Budget Act (CBA). The information included in this report is current through November 25, 2019.

Since I filed the last scorekeeping report on October 16, 2019, two measures with significant enforceable budgetary effects have been enacted. The first, the Further Continuing Appropriations Act, 2020, and Further Health Extenders Act of 2019 (P.L. 116-69), provided continuing appropriations and extended several authorizing provisions. Specifically, Division A of that law extended discretionary appropriations through December 20, 2019, and Division B extended a number of health programs, the Temporary Assistance for Needy Families program, and certain Foreign Intelligence Surveillance Act provisions. Division B also extended and increased benefits under the U.S. Victims of State Sponsored Terrorism Fund and repealed a rescission of highway funding that had been included in the 2015 highway bill. CBO estimated that Division B would increase outlays by \$1.1 billion over 10 years.

The second measure with significant budgetary effects to be enacted was the Women's Suffrage Centennial Commemorative Coin Act (P.L. 116-71). This law directed the Department of the Treasury to mint and issue silver coins to commemorate the women who played a vital role in rallying support for the 19th Amendment to the U.S. Constitution. CBO estimated that P.L. 116-71 would save \$2 million in 2020 and be budget neutral over the 5- and 10-year windows.

Budget Committee Republican staff prepared Tables A-D.

Table A gives the amount by which each Senate authorizing committee exceeds or is below its allocation for budget authority and outlays under the fiscal year 2020 deemed budget resolution. This information is used for enforcing committee allocations pursuant to section 302 of the CBA.

The two enacted pieces of legislation that I mentioned earlier led to the Environment and Public Works Committee (EPW) exceeding its allocation (P.L. 116-69) and the Banking, Housing, and Urban Affairs Committee generating \$2 million in savings in 2020 (P.L. 116-71). The House of Representative's construction of Division B of the P.L. 116-69, which combined numerous authorizing matters into one division, contributed to EPW's breach of its allocation. As EPW's highway rescission repeal provided the largest single budgetary effect, the entire division's effects were assigned to EPW consistent with longstanding congressional enforcement practices. It is important to note that EPW's highway repeal alone was scored by CBO as not producing an outlay or deficit effect. A detailed discussion of CBO's scoring of a similar provision is included in CBO's formal August 2019 estimate of S. 1992, a bill to amend the FAST Act to repeal a rescission of funds, which was reported earlier this year from EPW.

Table B provides the amount by which the Senate Committee on Appropriations is below or exceeds the statutory spending limits. This information is used to determine points of order related to the spending caps found in sections 312 and 314 of the CBA. The table shows that the Appropriations Committee is compliant with spending limits for current the fiscal year. Those limits for regular discretionary spending are \$666.5 billion for accounts in the defense category and \$621.5 billion for accounts in the nondefense category of spending. As no full-year appropriations measures have been enacted for fiscal year 2020, the amounts shown on the table reflect the budgetary authority effects of advanced or permanent appropriations made available in prior law.

The 2018 budget resolution contained points of order limiting the use of changes in mandatory programs (CHIMPs) in appropriations bills. Table C, which tracks the CHIMP limit of \$15 billion for 2020, shows the Appropriations Committee has not yet enacted full-year CHIMPs for this fiscal year.

Table D provides the amount of budget authority enacted for 2020 that has been designated as either for an emergency or for overseas contingency operations pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended. Funding that receives either of these designations results in cap adjustments to enforceable discretionary spending limits. There is no limit on either emergency or overseas contingency operations spending; however, any senator may challenge the designation with a point of order to strike the designation on the floor.

In addition to the tables provided by Budget Committee Republican staff, I am submitting CBO tables, which I will use to enforce budget totals approved by Congress.

CBO provided a spending and revenue report for 2020 (Table 1), which helps enforce aggregate spending levels in budget resolutions under CBA section 311. In its report, CBO annualizes the temporary effects of the latest continuing resolution, which provides funding through December 20, 2019. For the enforcement of budgetary aggregates, the Budget Committee excludes this temporary funding. As such, the Committee views current-law levels as being \$1,173.2 billion and \$668.4 billion below budget resolution levels for budget authority and outlays, respectively. Details on 2020 levels can be found in CBO's second table.

Current-law revenues are consistent with the levels assumed by the budget resolution.

Social Security levels are consistent with the budget resolution's figures for all enforceable periods.

CBO's report also provides information needed to enforce the Senate pay-as-you-go (PAYGO) rule (Table 3). This rule was established under section 4106 of the 2018 budget resolution. The Senate PAYGO scorecard shows that there is currently \$2 million in room in 2020 due to the enactment of the Women's Suffrage Centennial Commemorative Coin Act. Please note that the deficit effects of Division B of the Further Continuing Appropriations Act, 2020, and Further Health Extenders Act of 2019 are excluded from the Senate's PAYGO scorecard pursuant to Title VIII of Division B of that law.

This submission also includes a table tracking the Senate's budget enforcement activity on the floor since the enforcement filing on September 9, 2019. No budgetary points of order have been raised since that filing.

All years in the accompanying tables are fiscal years.

I ask unanimous consent that this statement and the accompanying tables be printed in the RECORD.

SENATE AUTHORIZING COMMITTEES

FY 2020 Enacted Direct Spending

TABLE A Above (+) or Below (-) FY 2020 Budget Resolution

		2020	2020 - 2024	2020 - 2029
Agriculture, Nutrition, and Forestry	Budget Authority	0	0	0
	Outlays	0	0	0
Armed Services	Budget Authority	0	0	0
	Outlays	0	0	0
Banking, Housing, and Urban Affairs	Budget Authority	-2	0	0
	Outlays	-2	0	0
Commerce, Science, and Transportation	Budget Authority	0	0	0
	Outlays	0	0	0
Energy and Natural Resources	Budget Authority	0	0	0
	Outlays	0	0	0
Environment and Public Works	Budget Authority	8,058	38,589	77,069
	Outlays	415	683	1,130
Finance	Budget Authority	0	0	0
	Outlays	0	0	0
Foreign Relations	Budget Authority	0	0	0
	Outlays	0	0	0
Homeland Security and Governmental Affairs	Budget Authority	0	0	0
	Outlays	0	0	0
Judiciary	Budget Authority	0	0	0
	Outlays	0	0	0
Health, Education, Labor, and Pensions	Budget Authority	0	0	0
	Outlays	0	0	0
Rules and Administration	Budget Authority	0	0	0
	Outlays	0	0	0
Veterans' Affairs	Budget Authority	0	0	0
	Outlays	0	0	0
Intelligence	Budget Authority	0	0	0
	Outlays	0	0	0
Indian Affairs	Budget Authority	0	0	0
	Outlays	0	0	0
Small Business	Budget Authority	0	0	0
	Outlays	0	0	0
TOTAL	Budget Authority	8,056	38,589	77,069
	Outlays	413	683	1,130

This table is current through November 25, 2019.

Each authorizing committee's initial allocation can be found in the Senate Budget Committee Chairman's *Congressional Record* filing on September 9, 2019.



SENATE APPROPRIATIONS COMMITTEE

FY 2020 Enacted Regular Discretionary Appropriations v. Statutory Discretionary Limits

TABLE B

[In Millions of dollars]

	SECURITY	NONSECURITY
Statutory Discretionary Limits	666,500	621,500
Enacted Regular Discretionary Appropriations		
Agriculture and Rural Development	0	9
Commerce, Justice, Science Agencies	0	0
Defense	42	0
Energy and Water Development	0	0
Financial Services and General Government	0	0
Homeland Security	0	9
Interior, Environment	0	0
Labor, Health and Human Services, Education	0	24,682
Legislative Branch	0	1
Military Construction and Veterans Affairs	0	71,821
State and Foreign Operations	0	0
Transportation, Housing and Urban Development	0	4,400
CURRENT LEVEL TOTAL	42	100,922
Total Enacted Above (+) or Below (-) Statutory Limits	- 666,458	- 520,578

As no full-year appropriations bills have been enacted this cycle, the budget authority displayed here represents funding made available through either advance or permanent appropriations.

This table is current through November 25, 2019.



SENATE APPROPRIATIONS COMMITTEE

Changes in Mandatory Spending Programs (CHIMPS):

FY 2020 Enforceable Limit v. FY 2020 Enacted

TABLE C

[In Millions of dollars]

CHIMPS Limit	15,000
Enacted Appropriations	
Agriculture and Rural Development	0
Commerce, Justice, Science	0
Defense	0
Energy and Water Development	0
Financial Services and General Government	0
Homeland Security	0
Interior and Environment	0
Labor, Health and Human Services, Education	0
Legislative Branch	0
Military Construction and Veterans Affairs	0
State and Foreign Operations	0
Transportation, Housing and Urban Development	0
CURRENT LEVEL TOTAL	0
Total CHIMPS Above (+) or Below (-) Budget Resolution	-15,000

This table is current through November 25, 2019.



SENATE APPROPRIATIONS COMMITTEE

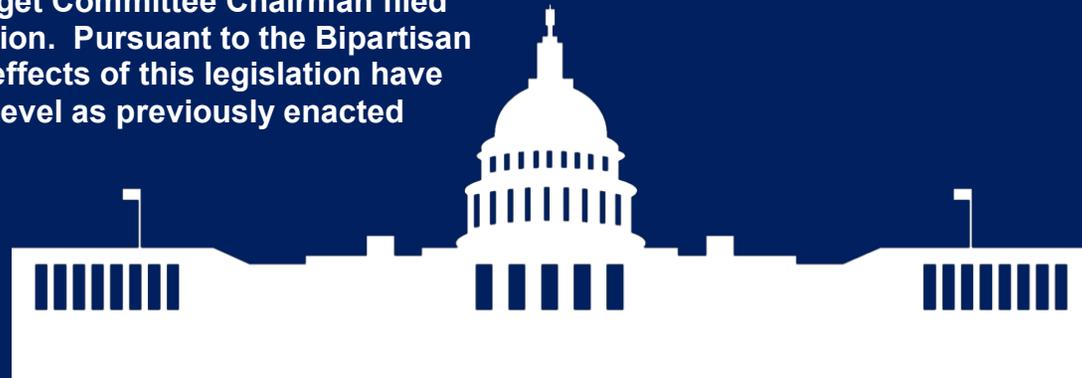
FY 2020 Enacted Emergency and Overseas Contingency Operations [In Millions of dollars]

TABLE D

	EMERGENCY		OVERSEAS CONTINGENCY OPERATIONS	
	SECURITY	NONSECURITY	SECURITY	NONSECURITY
Additional Supplemental Appropriations for Disaster Relief Act, 2019 (P.L.116-20)	0	8	0	0
CURRENT LEVEL TOTAL	0	8	0	0

The Additional Supplemental Appropriations for Disaster Relief Act, 2019 was enacted after the publication of CBO's May 2019 baseline but before the Senate Budget Committee Chairman filed the FY 2020 deemed budget resolution. Pursuant to the Bipartisan Budget Act of 2019, the budgetary effects of this legislation have been incorporated into the current level as previously enacted funds.

This table is current through November 25, 2019.





CONGRESSIONAL BUDGET OFFICE
U.S. Congress
Washington, DC 20515

Phillip L. Swagel, Director

December 4, 2019

Honorable Mike Enzi
Chairman
Committee on the Budget
United States Senate
Washington, DC 20510

Dear Mr. Chairman:

The enclosed report shows the effects of Congressional action on the fiscal year 2020 budget and is current through November 25, 2019. This report is submitted under section 308(b) and in aid of section 311 of the Congressional Budget Act, as amended.

The estimates of budget authority, outlays, and revenues are consistent with the allocations, aggregates, and other budgetary levels printed in the *Congressional Record* on September 9, 2019, pursuant to section 204 of the Bipartisan Budget Act of 2019 (Public Law 116-37).

Since our last letter dated October 16, 2019, the Congress has cleared and the President has signed the following legislation that has significant effects on budget authority and outlays in fiscal year 2020:

- Further Continuing Appropriations Act, 2020, and Further Health Extenders Act (Public Law 116-69); and

Honorable Mike Enzi
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- Women's Suffrage Centennial Commemorative Coin Act
(Public Law 116-71).

Sincerely,

A handwritten signature in black ink, appearing to read "Phillip L. Swagel". The signature is fluid and cursive, with a long, sweeping tail that extends to the right.

Phillip L. Swagel
Director

Enclosure

cc: Honorable Bernie Sanders
Ranking Member

Table 1.

**SENATE CURRENT LEVEL REPORT FOR SPENDING AND REVENUES FOR
FISCAL YEAR 2020, AS OF NOVEMBER 25, 2019**

(In billions of dollars)

	Budget Resolution	Current Level	Current Level Over/Under (-) Resolution
ON-BUDGET			
Budget Authority	3,704.2	3,773.5	69.3
Outlays	3,681.5	3,700.5	19.0
Revenues	2,740.5	2,740.5	0.0
OFF-BUDGET			
Social Security Outlays ^a	961.2	961.2	0.0
Social Security Revenues	940.4	940.4	0.0

SOURCE: Congressional Budget Office.

- a. Excludes administrative expenses paid from the Federal Old-Age and Survivors Insurance Trust Fund and the Federal Disability Insurance Trust Fund of the Social Security Administration, which are off-budget, but are appropriated annually.
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Table 2.

SUPPORTING DETAIL FOR THE SENATE CURRENT LEVEL REPORT FOR ON-BUDGET SPENDING AND REVENUES FOR FISCAL YEAR 2020, AS OF NOVEMBER 25, 2019

(In millions of dollars)

	Budget Authority	Outlays	Revenues
Previously Enacted ^{a,b}			
Revenues	n.a.	n.a.	2,740,538
Permanents and other spending legislation	2,397,769	2,309,887	n.a.
Authorizing and Appropriation legislation	0	595,528	0
Offsetting receipts	-954,573	-954,573	n.a.
Total, Previously Enacted	1,443,196	1,950,842	2,740,538
Enacted Legislation			
Continuing Appropriations Act, 2020, and Health Extenders Act of 2019 (P.L. 116-59)	693	795	0
Further Continuing Appropriations Act, 2020, and Further Health Extenders Act of 2019 (P.L. 116-69)	8,058	415	0
Women's Suffrage Centennial Commemorative Coin Act (P.L. 116-71)	-2	-2	0
Continuing Resolution ^{a,b}			
Further Continuing Appropriations Act, 2020, and Further Health Extenders Act of 2019 (P.L. 116-69)	1,242,511	687,329	0
Total, Enacted Legislation	1,251,260	688,537	0
Entitlements and Mandatories	1,079,063	1,061,080	0
Total Current Level ^b	3,773,519	3,700,459	2,740,538
Total Senate Resolution ^c	3,704,246	3,681,491	2,740,538
Current Level Over Senate Resolution	69,273	18,968	n.a.
Current Level Under Senate Resolution	n.a.	n.a.	n.a.
Memorandum			
Revenues, 2020-2029			
Senate Current Level	n.a.	n.a.	34,847,317
Senate Resolution ^c	n.a.	n.a.	34,847,317
Current Level Over Senate Resolution	n.a.	n.a.	n.a.
Current Level Under Senate Resolution	n.a.	n.a.	n.a.

Source: Congressional Budget Office.

n.a. = not applicable; P.L. = public law.

a. Sections 1001-1004 of the 21st Century Cures Act (P.L. 114-255) require that certain funding provided for 2017 through 2026 to the Department of Health and Human Services—in particular the Food and Drug Administration and the National Institutes of Health—be excluded from estimates for the purposes of the Balanced Budget and Emergency Deficit Control Act of 1985 (Deficit Control Act) and the Congressional Budget and Impoundment Control Act of 1974 (Congressional Budget Act). Therefore, the amounts shown in this report do not include \$562 million in budget authority and \$854 million in estimated outlays.

b. For purposes of enforcing section 311 of the Congressional Budget Act in the Senate, the resolution, as approved by the Senate, does not include budget authority, outlays, or revenues for off-budget amounts. As a result, amounts in this current level report do not include those items.

c. Section 204 of the Bipartisan Budget Act of 2019 requires the Chair of the Senate Committee on the Budget to publish the aggregate spending and revenue levels for fiscal year 2020; those aggregate levels were first published in the *Congressional Record* on September 9, 2019. The Chair of the Senate Committee on the Budget has the authority to revise the budgetary aggregates for the budgetary effects of certain revenue and spending measures pursuant to the Congressional Budget Act of 1974 and H.Con.Res. 71 (115th Congress), the concurrent resolution on the budget for fiscal year 2018, as updated by the Bipartisan Budget Act of 2019:

Continued

**SUPPORTING DETAIL FOR THE SENATE CURRENT LEVEL REPORT FOR ON-BUDGET SPENDING
AND REVENUES FOR FISCAL YEAR 2020, AS OF NOVEMBER 25, 2019**

Continued
(in millions of dollars)

	Budget <u>Authority</u>	<u>Outlays</u>	<u>Revenues</u>
Original Aggregates printed on September 9, 2019:	3,703,553	3,680,696	2,740,538
Revisions:			
Adjustment for P.L. 116-59, Continuing Appropriations Act, 2020, and Health Extenders Act of 2019 (pursuant to sections 311 and 314 of the Congressional Budget Act of 1974 and section 3005 of H.Con.Res. 71)	693	795	0
Revised Senate Resolution	<u>3,704,246</u>	<u>3,681,491</u>	<u>2,740,538</u>

Table 3.**SUMMARY OF THE SENATE PAY-AS-YOU-GO SCORECARD AS OF NOVEMBER 25, 2019**

(In millions of dollars)

	2019	2020	2019-2024	2019-2029
Beginning Balance ^a	0	0	0	0
Enacted Legislation ^{b,c}				
Continuing Appropriations Act, 2020, and Health Extenders Act of 2019 (H.R. 4378, P.L. 116-59) ^d	0	n.a.	n.a.	n.a.
Christa McAuliffe Commemorative Coin Act of 2019 (S.239, P.L. 116-65)	0	0	0	0
Hidden Figures Congressional Gold Medal Act (H.R. 1396, P.L. 116-68)	0	*	*	*
Further Continuing Appropriations Act, 2020, and Further Health Extenders Act of 2019 (H.R. 3055, P.L. 116-69) ^e	0	*	*	*
Women's Suffrage Centennial Commemorative Coin Act (H.R. 2423, P.L. 116-71)	0	-2	0	0
Preventing Animal Cruelty and Torture Act (H.R. 724, P.L. 116-72)	0	*	*	*
Hong Kong Human Rights and Democracy Act of 2019 (S. 1838, P.L. 116-76)	0	*	*	*
	0	-2	*	*
Impact on Deficit	0	-2	0	0
Total Change in Outlays	0	-2	0	0
Total Change in Revenues	0	0	0	0

Source: Congressional Budget Office.

n.a. = not applicable; P.L. = public law.

- a. On September 9, 2019, the Chairman of the Senate Committee on the Budget reset the Senate's Pay-As-You-Go Scorecard to zero for all fiscal years.
- b. The amounts shown represent the estimated effect of the public laws on the deficit.
- c. Excludes off-budget amounts.
- d. The budgetary effects of division B of this act are excluded from the Senate's PAYGO scorecard, pursuant to sec. 1701(b) of the act. The budgetary effects of division A were fully incorporated into the PAYGO ledger pursuant to the authority provided to the Chairman of the Senate Budget Committee in section 3005 of H.Con.Res. 71 (115th Congress), the concurrent resolution on the budget for fiscal year 2018. The Chairman exercised that authority through filing an adjustment in the *Congressional Record* on September 26, 2019.
- e. The budgetary effects of division B of this act are excluded from the Senate's PAYGO scorecard, pursuant to sec. 1801(b) of the act.